

Message Text

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44

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12 NEA-10

GAC-01 TRSE-00 MBFR-03 SAJ-01 CU-04 ACDA-19 RSR-01

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R 301100 Z MAR 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 5865

INFO USMISSION NATO

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C O N F I D E N T I A L HELSINKI 0835

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: PREPARATIONS FOR THE SECOND STAGE

FROM USDEL MPT

REF: USNATO 1527

1. WE SHARE ENTIRELY US NATO' S VIEW THAT ALLIES SHOULD NOW EXAMINE POSSIBLE FORMS OF AGREEMENT WHICH THEY MIGHT SEEK IN SECOND STAGE OF CSCE. MISSION' S PROPOSED TEXT EFFECTIVELY LAYS OUT LATERNATIVE APPROACHES AND SHOULD HELP NATO STAY AHEAD OF BOTH EC-9 AND MPT NEGOTIATING DEVELOPMENTS.

2. IN OUR VIEW, THIS WORK IN NATO SHOULD BEGIN PROMPTLY. BOTH SOVIETS AND POLES HAVE RECENTLY INDICATED THAT THEY WILL CICRULATE DOCUMENTS AT FIRST- STAGE MINISTERIAL MEETING. IN ADDITION, SOVIETS ARE CONSISTENTLY INCLUDING IN THEIR MANDATE PROPOSALS HERE THE TERM " DRAFT AND FINAL DOCUMENT." ALLIED NEGOTIATORS WILL BE IN STRONGER POSITION TO HANDLE THESE SUGGESTIONS IN MPT-4 IF THEY HAVE BETTER IDEA OF NATO' S PREFERRED APPROACH TO WORK OF SECOND STAGE.

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3. IN ADDITION TO QUESTION OF FORMS OF AGREEMENT, WE THINK ALLIES SHOULD BE DEVELOPING THEIR BASIC STRATEGY TOWARDS THE CONDUCT OF WORK IN THE SECOND STAGE. SOVIETS APPEAR TO BE THINKING OF BASING WORK FROM THE OUTSET ON A " DRAFT FINAL DOCUMENT" OR DOCUMENTS (AN APPROACH WHICH WOULD FORESHADOW OPTION 1 IN US NATO' S TEXT ON FORMS OF AGREEMENT). EC-9, HOWEVER, IF THEY FOLLOW THEIR MPT PRACTICE MAY WELL PREFER AN " INDUCTIVE" APPROACH (WHICH MIGHT LEAD TO OPTION 2 OR 3 IN MISSION' S PAPER).

4. SINCE THERE IS AN OBVIOUS RELATIONSHIP BETWEEN THE METHOD AND THE PRODUCT OF THE WORK OF THE COMMITTEES/ SUB- COMMITTEES, WE BELIEVE THAT NATO COULD USEFULLY CONSIDER BOTH ASPECTS TOGETHER. IF DEPARTMENT AGREES, IT MAY WISH TO AUTHORIZE MISSION TO TABLE ITS PROPOSED TEXT ON TASKS OF COMMITTEES (SECTION II, US NATO 1077) TOGETHER WITH ITS TEXT ON FORMS OF AGREEMENT.
WHITE

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